

Section Three - Financial Position

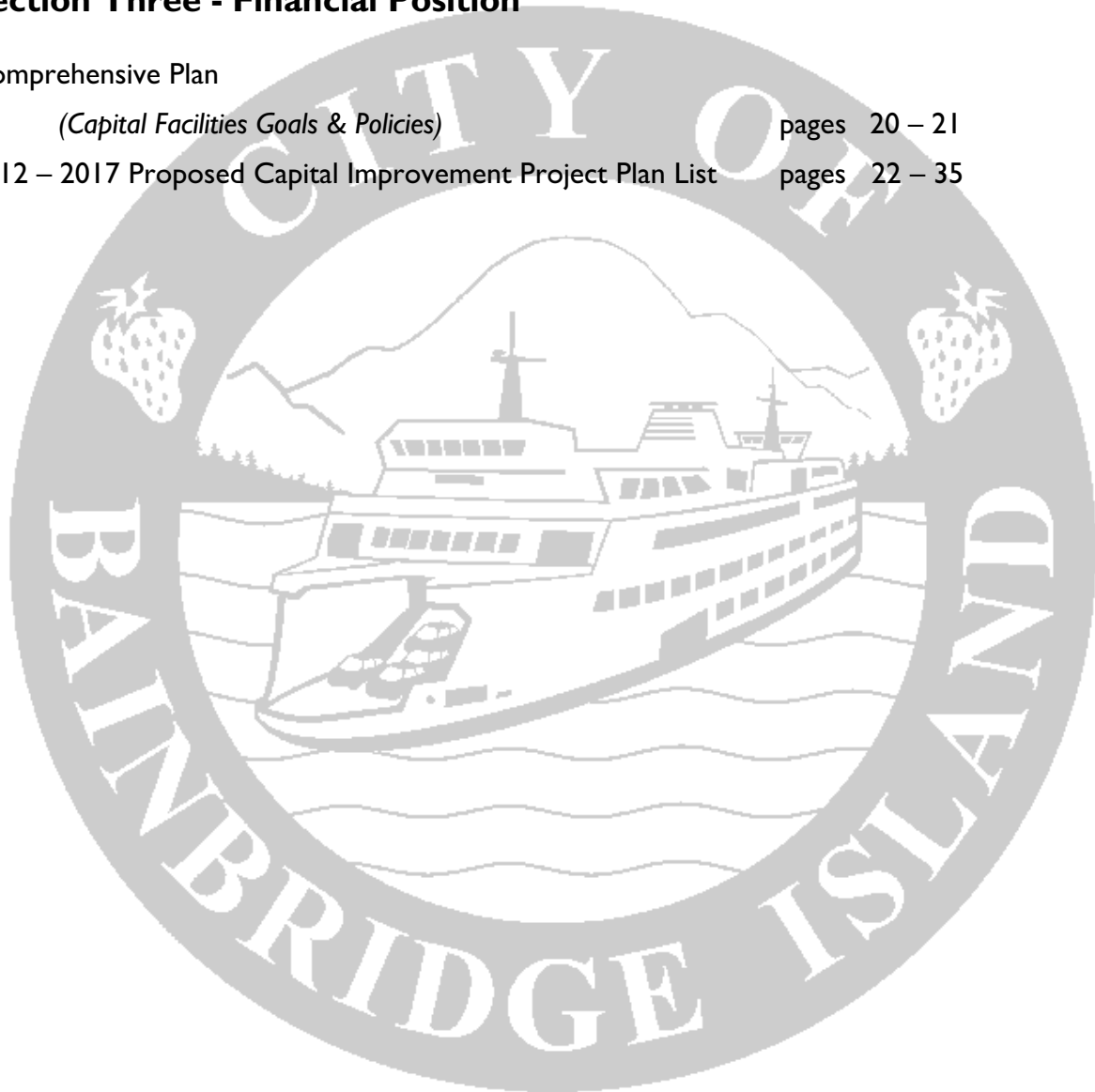
Comprehensive Plan

(Capital Facilities Goals & Policies)

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2012 – 2017 Proposed Capital Improvement Project Plan List

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COMPREHENSIVE PLAN CAPITAL FACILITIES GOALS AND POLICIES

Washington State Law requires the City to prepare a plan regardless of whether funding is identified. The Capital Facilities Element and the associated adopted ordinances establish the long-term financial policy of the City. Those policies bear directly on the choices available to the City in preparing the budget.

GOALS

Provide high quality, well-maintained public facilities and services that serve the current and future social, economic, cultural, safety, circulation and communication needs of the community; that are available at the time of development to serve new growth; are equitably distributed and are provided with minimal environmental impact.

CF 1.1: The City shall provide public facilities and services in a manner that is consistent with and supports the growth and development concepts in the land use element of the comprehensive Plan.

CF 1.2: The City shall prioritize the allocation of resources to meet its capital needs in the following order: 1) major maintenance of existing facilities; 2) elimination of existing deficiencies; and 3) provision of new or expanded facilities to accommodate new growth.

CF 1.3: The City shall ensure that those facilities and services necessary to support development shall be adequate to serve the development at the time the development is available for occupancy or use, without decreasing levels of service adopted by this Plan. If funding for capital facilities falls short of meeting needs in the six-year Capital Improvement Plan, the City shall review the Comprehensive Plan and make necessary adjustments to the six-year Capital Improvement Plan while taking into consideration fiscal conditions and service quality to existing residents.

CF 1.4: The City shall maintain an inventory of existing capital facilities owned by the public entities, showing location and capacities of such facilities. This inventory shall be updated annually and the six-year financing plan shall include provisions for the maintenance of existing facilities.

CF 1.5: The City shall maintain a six-year financing plan to finance needed capital facilities within projected funding capabilities and based on adopted level of services standards. The six-year financing plan shall be updated annually and shall include early opportunities for public participation in the decision process. Planned capital expenditures shall be appropriated in the City's annual budget. In case of emergency, the six-year financing plan and budget covered by the plan may be amended more frequently.

CF 1.6: Funding of major capital facilities shall typically rely on long-term financing and not on current revenues. The term of the financing should generally be no longer than the useful life of the facility.

CF 1.7: The City shall develop debt management and cash reserves policies as part of the implementation of the Capital Facilities Element.

CF 1.8: The City may apply various alternative funding mechanisms in the development of capital improvements identified in the Capital Facilities Element in order to optimally use limited City resources. Such mechanisms include joint ventures with the private sector, grants or other means.

CF 1.9: The City shall support and encourage the joint planning, siting and development and use of public facilities and services with other governmental and community organizations in areas of mutual concern and benefits in order to maximize efficiency, reduce costs and minimize impacts on the environment.

CF 1.10: The City shall coordinate with other public entities, which provide services within the City to ensure that the Capital Facilities Plans of each of these entities are consistent with the City's Comprehensive Plan. The City shall strive to coordinate with the other public entities during the annual update to the Capital Facilities Plan.

CF 1.11: The City's Comprehensive Plan includes a process for siting essential public facilities within the City (land use element policies PF 1.1 - PF 2.2). The process includes requirements for early and continuous notification and joint involvement of the City and the community to assure that siting decisions are made in an environment of cooperation and mutual trust.

CF 1.12: Funding for the City's water and sewer facilities shall be paid for primarily by users except in the unusual circumstances where the public benefit may justify the use of general fund.- Drainage improvements and facilities shall be funded by the City storm and surface water utility, which as an Island-wide utility, may be supplemented by general revenue. When utility improvements provide benefits primarily to a limited group of users the costs will generally be paid by the benefited parties through Local Improvement District (L.I.D.) or by other means.

CF 1.13: The capital facilities identified in the elements of the Comprehensive Plan and Winslow Master Plan shall be included in subsequent six-year financing plans.

Continued prioritization of capital facilities projects identified in the Comprehensive Plan and Winslow Master Plan shall be based on the following criteria:

- Is it vulnerable to preemption (e.g. land acquisition or development by other parties)?
- Does it further the goals of the Comprehensive Plan?
- Can it be combined or sequenced with other City or government agency projects to provide the best cost effectiveness?
- Does it provide the least cost/highest impact public benefit?
- What is the funding source? Is it eligible for grants? Paid for in whole or in part by development fees?
- Is the project needed to accommodate growth or retain the established level of service or existing conditions?
- Can the project be completed with minimal environmental impact?

2012 – 2017 CAPITAL IMPROVEMENT PLAN – PROPOSED

Comprehensive Plan

PLAN CATEGORIES

- M** Major maintenance, repair, renovation or replacement of an existing facility does not add additional capacity.
- E** New facilities or improvements to existing facilities that provide added capacity to serve the existing population.
- N** New facilities or improvement to existing facilities that are built primarily to provide added capacity to serve future population or employment growth.
- U** Unclassified

PLAN CONSISTENCY CODES

- GC** Generally Consistent with Comp Plan
- SC** Specifically Consistent with Comp Plan
- F** Flagged; may not be consistent with Comp Plan
- I** Inconsistent with Comp Plan
- LOS** Level of Service

Prioritization

Criteria:

- Legal** Necessary to comply with a court order, legal mandate or regulation.
- Preservation** Necessary to preserve function.
- Deficiency** Necessary to maintain LOS at the state goal.
- Discretionary** Other considerations to be defined by community, council and administration. Not a legal requirement, preservations need or deficiency.

Tier:

- 1** Legal mandate, immediate preservation need, current deficiency.
- 2** Preservation required in near future, expected deficiency in near future.
- 3** Discretionary

Priority:

- A.** Immediate Need
- B.** Required within 4 years
- C.** Required more than 4 years out

PROPOSED CIP 2012-2017

**TRANSPORTATION
TAX-SUPPORTED**

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
Rockaway Beach Road Stabilization *Roads	Repair failing shoreline road including one or more bank stabilization measures.	Total = 1.3 million; 900,000 = Federal Grant; 400,000 = Cash from Operations	Preservation 1A E/M; GC	2011	1,300,000					
Wing Pt. Way Reconstruction Non-Motorized Improvements (Ferncliff to Azalea) *Roads & Pedestrian Improvements	Design and construct roadway repairs, stormwater improvements and Non-Motorized improvements on Wing Point Way from Ferncliff to Azalea	Grant-175,000; SSWM-193,000; Tax-Supported - 297,000	Preservation 1A E/N; SC	2012	665,000					
Roads Capital Preservation Program *Roads	Annual pavement repair and overlay program.	Cash from Operations - Tax	Preservation 1A M; GC	Annual	600,000	400,000	400,000	400,000	400,000	400,000
Madison Ave. Pedestrian and Bike Safety Improvements *Non-motorized	Shoulder widening, stormwater drainage relocation, sidewalk extension and additional signage to improve pedestrian and bicycle safety on Madison Avenue between New Brooklyn and SR 305 intersections.	Grant	Deficiency 1A E, BIKEWAY, SC, PED, GC	2012	240,000					

PROPOSED CIP 2012-2017

**TRANSPORTATION
TAX-SUPPORTED**

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
Country Club Road Stabilization *Roads	Stabilize or realign road away from shoreline and improve non-motorized transportation facilities.	Bond - Voter Approved 1	Preservation 1A E/M; GC	2013		69,146	398,317			
Manitou Beach Road Stabilization (Falk to Skiff) *Roads	Shoreline stabilization and repair of shore-front roadway along a bluff area that is currently partially restricted to single-lane one-way road.	Bond - Voter Approved 1	Preservation 1A E/M; GC	2013		73,135	329,378			
Ft Ward Hill (Bolero to top of Ft. Ward Hill) *Roads	Design and construct roadway repairs including shoulder widening and non-motorized improvements.	Total = 1.1 million Design = 86,000 (2008 Bond Proceeds); Construction = 916,402 (Bond - Voter Approved 1)	Preservation 1A E/M; GC	2011		916,402				
Halls Hill Road Repairs *Roads	Road reconstruction/repair of 1,300 ft including storm drainage, retaining walls, shoulders, guard railings and 3T intersection.	Bond - Voter Approved 1	Preservation 1A E/M; GC	2014			42,955	656,549		

PROPOSED CIP 2012-2017

**TRANSPORTATION
TAX-SUPPORTED**

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
Manitou Beach Road Stabilization (Murden to Falk) *Roads	Shoreline stabilization of roadway along an area of low bank waterfront.	Bond - Voter Approved 1	Preservation 1A E/M; GC	2014			155,556	797,812		
C40 - 103 Eagle Harbor, Bucklin Hill: Wyatt to Blakely (Head of the Bay) *Non-motorized	Directed work contract shoulder widening program for 40 miles of "core" roadways to enhance non-motorized access and connectivity.	Bond - Voter Approved 1	Deficiency 3 E/M; SC	2013		178,476	51,705	484,285		
C40 - 112 Bucklin Hill, Lynwood Center Rd: Blakely to Fletcher Bay *Non-motorized	Directed work contract shoulder widening program for 40 miles of "core" roadways to enhance non-motorized access and connectivity.	Bond - Voter Approved 1	Deficiency 3 E/M; SC	2013		33,243	146,983	344,080		
C40 - 106 Miller Road: SR 305 to New Brooklyn *Non-motorized	Directed work contract shoulder widening program for 40 miles of "core" roadways to enhance non-motorized access and connectivity.	Bond - Voter Approved 1	Deficiency 3 E/M; SC	2013		762,928				

PROPOSED CIP 2012-2017

**TRANSPORTATION
TAX-SUPPORTED**

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
C40 - 101 N. Madison: SR 305 to Day Rd *Non-motorized	Directed work contract shoulder widening program for 40 miles of "core" roadways to enhance non-motorized access and connectivity.	Bond - Voter Approved 1	Deficiency 1B E/M; SC	2014			70,375	500,000		
C40 - 120 Sportsman Club Rd: Wyatt to SR 305 *Non-motorized	Directed work contract shoulder widening program for 40 miles of "core" roadways to enhance non-motorized access and connectivity.	Bond - Voter Approved 1	Deficiency 3 E/M; SC	2014			11,136	929,946		
C40 - 150 Lynwood Center Rd: Fletcher Bay to Pt White Dr. *Non-motorized	Directed work contract shoulder widening program for 40 miles of "core" roadways to enhance non-motorized access and connectivity.	Bond - Voter Approved 1	Deficiency 3 E/M; SC	2014			11,136	464,973		
Blakely Road (slide repair north of Halls Hill) *Roads	Design and construct roadway stabilization improvements.	Bond - Voter Approved 1	Preservation 1A E/M; GC	2016					465,000	

PROPOSED CIP 2012-2017

**TRANSPORTATION
TAX-SUPPORTED**

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
C40 - 109 Valley Ave., Madison to Sunrise *Non-motorized	Directed work contract shoulder widening program for 40 miles of “core” roadways to enhance non-motorized access and connectivity.	Bond - Voter Approved 1	Deficiency 3 E/M; SC	2017						261,037
C40 - 115 Fletcher Bay Rd.; High School to New Brooklyn *Non-motorized	Directed work contract shoulder widening program for 40 miles of “core” roadways to enhance non-motorized access and connectivity.	Bond - Voter Approved 1	Deficiency 3 E/M; SC	2017						13,338

PROPOSED CIP 2012-2017

**FACILITIES
TAX-SUPPORTED**

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
BI Senior Community Center Remodel *City Government	Remodel of Bainbridge Island Senior Community Center including restroom facilities shared with the Commons.	\$500,000 Total Cost; 2012 \$215,000 from 2008 LTGO Bond /\$250,000 from community sources	Discretionary 3 E/N; SC in Park District Comp Plan	2011	465,000					
Police & Court Facility *City Government	Design and construct a new building to house the Police Department and the Municipal Court.	Previously Committed Sale of Properties	Preservation 1A E/N; GC	2016					8,000,000	
Mechanic Bay Floor Sealer/Non-skid surface *City Government	Apply floor sealer and non-skid surface to the mechanic bays to improve safety and preserve the existing area.	Cash from Operations - Tax	Discretionary 3 M; GC	2017					67,438	

PROPOSED CIP 2012-2017

**EQUIPMENT
TAX-SUPPORTED**

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
Capital Equipment Acquisition and Replacement Annual Program - Programmatic *Capital Equipment - Tax Supported	Replace equipment on an annual basis in accordance with guidelines and based on vehicle age, mileage and type of equipment	Cash from Operations - Tax	Preservation 1A M; GC	2013		150,039	243,609	304,414	213,329	190,000
Police Vehicle Replacement *Capital Equipment - Tax Supported	Acquire two (2) new police vehicles to replace aging vehicles in the Public Safety Department fleet.	Capital Lease	Preservation 1A M; GC	2012	88,000	90,000	92,000	94,000	96,000	98,000

PROPOSED CIP 2012-2017

WATER UTILITY

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
Water Mains Upgrade - Annual *Water - Distribution	Replacement of old and undersized water mains to improve pressure and fire flow to meet LOS standards.	Revenue - Water	Preservation 1A M; GC	2011	136,416	138,842	143,946	146,824	148,293	151,258
Water & Sewer Telemetry Upgrade Program *Water - Distribution	Annual upgrade of water and sewer monitoring and control technology (telemetry) equipment to replace obsolete equipment and expand monitoring capabilities.	Revenue - Water	Preservation 1A M; GC	2011	30,532	31,117	31,701	38,071	32,202	32,846
Capital Equipment Acquisition and Replacement Annual Program - Programmatic *Water	Replace equipment on an annual basis in accordance with guidelines and based on vehicle age, mileage and type of equipment	Revenue - Water	Preservation 1A M; GC	2012	5,000	35,770	5,000	35,770	5,000	5,000
Taylor Ave Well Rehabilitation and future aquifer resource planning. *Water - Production	Rehabilitate the Taylor Ave Well to recover declining specific capacity and/or conduct planning to acquire the Wyckoff well from the Superfund remediation site.	Revenue - Water	Preservation 1A E/N; GC	2011	135,941					

PROPOSED CIP 2012-2017

WATER UTILITY

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
Sands Well #2, New Well *Water - Production	Rehabilitate or drill a replacement for Sand Well #2 to recover declining specific capacity. Original well has a drillers tool stuck in the casing that will likely preclude redevelopment and require drilling of a new well.	Revenue - Water	Preservation 1A E/N: GC	2013		70,170	470,907			
Generator Sands Ave and Head of the Bay Pump Stations *Water - Production	Install permanent backup generator at the Head of the Bay and skid mount the generator at Sands to provide emergency power to booster pumps during power outages.	Revenue - Water	Deficiency 1B M; GC	2013		104,868		108,805		

PROPOSED CIP 2012-2017

WATER UTILITY

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
Fletcher Bay Well Building Replacement Phase IV- Source 4 *Water - Storage	Replace damaged wood building with a new structure made from CMU which is more appropriate for wet and corrosive conditions such as those at the Fletcher Bay Well facility. Project to include permanently mounted generator and salt storage.	Revenue - Water	Preservation 1A E/M: GC	2014			65,926	343,403		
Pressure-High School Reservoir *Water - Storage	Install piping to improve circulation, booster pumps to increase use of dead storage, seismic valves for earthquake protection and recoat tanks to preserve structural integrity.	Revenue - Water	Deficiency 1C E/M; GC	2014			311,149	2,266,250		
Fletcher Bay Aquifer Well *Water - Production	Drill and equip new well in the Fletcher Bay Aquifer in the vicinity of the High School reservoirs to take advantage of current infrastructure and fully utilize Fletcher aquifer rights.	Revenue - Water	Deficiency 1C E/N; GC	2016					139,888	

PROPOSED CIP 2012-2017

WATER UTILITY

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
Wyatt-High Zone Main (Madison to Grow) *Water - Distribution	Replacement of 6-inch AC water main with 8-inch DI to improve fire flow/pressure and reliability (in conjunction with Wyatt Way NM and street improvements.) See 2006 Winslow Water Plan pages 4-11. Replace 575 ft of 6" AC water main with 8" DI to improve fire flow.	Revenue - Water	Deficiency 1B EM; GC	2016					37,688	
Generator Sound Attenuation Annual Program *Preservation	This project provides the improvement of sound attenuation to generators in urban areas that have insufficient sound dampening devices.	Revenue - Water	Deficiency 1A E/M; GC	2016					6,013	

PROPOSED CIP 2012-2017

SEWER UTILITY

Project Title Sub-Category*	Project	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
Eagle Harbor Beach Main Replacement Project *Sanitary Sewer - Collection		Complete design and repair of Eagle Harbor beach sewer force mains at Highway 305 South Pump Station, Wing Point Way Pump Station and Effluent Discharge Main.	Debt - Sewer Supported	Preservation, 1A M; GC	2011	2,000,000	2,622,240				
Sanitary Sewer Collection System Upgrades *Sanitary Sewer - Collection		Annual program to upgrade & replace existing sanitary sewer collection system elements.	Revenue - Sewer	Preservation 1A M; GC	Annual	133,079	138,786	145,890	148,807	151,783	154,819
Capital Equipment Acquisition and Replacement Annual Program - Programmatic *Sewer		Replace equipment on an annual basis in accordance with guidelines and based on vehicle age, mileage and type of equipment.	Revenue - Sewer	Preservation, 1A M; GC	Annual	10,000	10,000	10,000	35,770	30,181	10,000
Generator Sound Attenuation Annual Program *Capital Equipment - Sewer Utility		This project provides the improvement of sound attenuation to generators in urban areas that have insufficient sound dampening devices.	Revenue - Sewer	Preservation 1A M; GC	2013		27,730	28,260		24,049	
Water & Sewer Telemetry Upgrade Program *Sanitary Sewer - Collection		Expand the City's monitoring capabilities and reliability over the six-year planning period.	Revenue - Sewer	Preservation 1A M; GC	Annual		18,375	18,727	19,078	19,380	
Lift Station Upgrade - Village *Sanitary Sewer - Transmission		Replace outdated lift station mechanical, electrical and control equipment.	Revenue - Sewer	Preservation 1B E/M; GC	2013		116,949	393,433			

PROPOSED 2012-2017 CIP

STORMWATER UTILITY

Project Title Project Sub-Category*	Project Description	Funding Source	Prioritization Category/Code	Start Funding Year	CIP 2012	CIP 2013	CIP 2014	CIP 2015	CIP 2016	CIP 2017
Drainage/Culvert Annual Upgrade Program *Stormwater	Annual program to identify and replace failing, damaged or undersized drainage culverts.	Revenue - Stormwater	Preservation 1A M; GC	Annual	270,716	275,895	281,074	280,444	285,518	291,228
Capital Equipment Acquisition and Replacement Annual Program - Programmatic *Capital Equipment	Replace equipment on an annual basis in accordance with guidelines and based on vehicle age, mileage and type of equipment.	Revenue - Stormwater	Maintenance 1A M; GC	Annual	5,000	28,181	5,000	5,000	5,000	5,000